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SAPVIA Universal Access Working Group

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Public policy decides the market

- Public policy is a key factor in establishing market opportunity and size
- Policies determine product eligibility, tax cost, and procurement access
- Standards affect market entry, returns, and brand risk
- Policy intelligence helps companies plan



MISSION 300 • 30 NATIONAL ENERGY COMPACTS REVIEWED

From declaration to delivery

WHAT THE COMPACTS DECLARE

45%

**of new connections by 2030 expected
from off-grid solar and DRE**

Solar home systems, productive use solar and mini-grids appear across most of the compacts.

FULL COMPACT ANALYSIS
gogla.org/mission300

WHAT DELIVERY STILL NEEDS

Funded targets

Only a handful of governments turned off-grid ambition into budget

Contracted instruments

Fewer still reached an instrument with a confirmed market response

Disaggregated targets

Aggregating across technologies hides standalone solar from planning

Affordability design

Subsidy structure and end-user affordability left under-specified

MISSION 300 COMPACTS IN THE REGION

What separates delivery from intention

COUNTRY	ACCESS 2030 TARGET	OFF-GRID SOLAR ROLE	WHAT TO TAKE FROM IT
Malawi	26% → 70%	6.4m of 11.8m connections; ~USD 300m	Ngwee Ngwee Ngwee Fund gave the market a working RBF instrument; ASCENT is the next test
Botswana	77% → 100%	~200,000 people; USD 160m	Dedicated Off-Grid Solar Fund plus national SHS and mini-grid standards
Lesotho	53% → 100%	~130,000 people, mostly SHS	National Energy Fund, PAYGo and RBF mechanisms, MTF-based monitoring
Tanzania	46% → 75%	Not specified	Focused on grid connections and clean cooking; many of the sector's real barriers not addressed

NATIONAL PLANNING

OGS in national energy plans

Several African countries have **explicitly integrated off-grid solar (OGS) and DRE** into national electrification plans, energy strategies, or regulatory roadmaps:

Kenya, Uganda, Ethiopia

OGS included in national electrification and energy planning frameworks

Benin, Ghana, Senegal, Togo

OGS and mini-grids embedded in rural electrification strategies

Kenya, Rwanda, Ethiopia, Uganda

Adopted or actively advancing productive use of renewable energy (PURE) in national energy strategies and roadmaps

FISCAL INCENTIVES AND POLICY MEASURES

Driving affordability

Fiscal incentives and supportive policy measures are critical to creating an **enabling environment for the off-grid sector**, reducing costs and de-risking investment.

- **Import duty & VAT exemptions**

Burkina Faso, Cameroon, Ethiopia, Liberia, Sierra Leone, Nigeria

- **Reduced VAT rates**

Côte d'Ivoire, Mali

- **Tax incentives / investment allowances**

Senegal, Nigeria

- **Subsidies / concessional finance**

Namibia, Djibouti

- **RBF / OBF frameworks**

Nigeria, Uganda, Ethiopia



HOW MANY OF THE FIVE MEASURES A COUNTRY HAS IN PLACE

One Two Three

IEC ADOPTION

Quality & standards

IEC standards are adopted to ensure **off-grid solar products are safe, reliable, and durable**, giving consumers confidence and supporting a high-quality market.

Increasingly required for

- Donor-funded procurement
- National subsidy and RBF programmes

Non-compliant products risk

- Exclusion from tenders
- Brand damage
- Increased enforcement at borders



■ IEC standards adopted: Ethiopia, Kenya, Nigeria, Senegal, Sierra Leone, Uganda, Zambia, Zimbabwe

Country case studies



Madagascar, Nigeria and Kenya:
How programme design and advocacy
shaped market outcomes.

SOUTH AFRICA

Off-grid solar enters the national electrification programme

Government is incorporating off-grid solar and distributed renewable energy into the Integrated National Electrification Programme (INEP), guided by three priorities: programme coherence, legal and fiscal sustainability, and coordination with municipalities.

1.6m

households still without electricity

75–80%

of unconnected households are rural, where grid extension is not cost-effective

12

months to turn technical plans into policy and financing frameworks



Concerns raised on programme design

- 1 Tender launched on bulk procurement and a giveaway programme, to distribute portable SHS kits to the poorest and most vulnerable communities
- 2 Private sector actors raised concerns on beneficiary selection, technical specifications, market risks and aftersales support
- 3 GOGLA made a formal submission to UNOPS and the government of Madagascar
- 4 In response, the government drafted a plan of action articulating how the programme would be implemented

BUSINESS TAKEAWAY

Bulk procurement rewards manufacturers aligned with specs and volumes.

Verified outputs, delayed payments

- 1 Launch of the Output-Based Fund (OBF), implemented by the Nigeria Electrification Project (NEP) & DARES
- 2 Provides grants to solar service providers and developers based on verified outputs
- 3 Complex verification process caused delayed payments and administrative bottlenecks
- 4 Through GOGLA's intervention, including a consultation with the participating companies, partial payments were secured

BUSINESS TAKEAWAY

Public finance programmes create demand but require strict compliance.

Tax exemptions retained after industry advocacy

- 1 Finance Bill 2025 submitted to Parliament in April 2025
- 2 Analysis of the Bill identified the removal of tax exemptions for OGS
- 3 Members briefed and a petition to Parliament prepared
- 4 Public participation — petition presented to the Finance & National Planning Committee (FNCP) and MPs engaged
- 5 FNCP report agrees with the OGS industry petition; Parliament passes the report
- 6 **Finance Act 2025** — assented into law with OGS tax exemptions retained

BUSINESS TAKEAWAY

Advocacy can directly protect product affordability and margins.

An aerial photograph of a lush green village. In the foreground, a large building with a grey corrugated metal roof has several solar panels installed on it. Two workers in blue uniforms and yellow hard hats are visible on the roof, working on the panels. The building is surrounded by dense green trees and vegetation. In the background, the village extends into the distance, with more houses and trees visible on a hillside under a clear sky.

“ Success is not zero-sum. When a village is electrified, it unlocks an entire local economy. The solar industry has the capacity; what we need now is the enabling framework to deploy it. ”

Adv. Mtho Xulu, Chairperson, SAPVIA



Thank you

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Policy & Regional Representation

Dedicated to creating an environment where the off-grid industry can expand electricity access and drive economic growth. Through advocacy on national, regional, and international levels, GOGLA promotes best practices, supports policy development, and champions the role of off-grid solutions in achieving global goals.

- Have your say on key topics such as **End-User Subsidies** and **Productive Use of Energy** through our Working Groups
- Participate in the dialogue with the **Community of Champions**, representing policymakers whose priority is energy access
- Leverage our Regional Representatives to work on issues that affect your business like **Import Duties and VAT exemption**



Why Public Policy Matters to Manufacturers

- Public policy is a key factor in establishing market opportunity and size
 - Policies determine product eligibility, tax cost, and procurement access
 - Standards affect market entry, returns, and brand risk
 - GOGLA helps companies anticipate changes before they happen
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OGS in National Energy Plans

Several African countries have **explicitly integrated off-grid solar (OGS) and DRE** into national electrification plans, energy strategies, or regulatory roadmaps:

- **Kenya, Uganda and Ethiopia** – OGS included in national electrification and energy planning frameworks
- **Benin, Ghana, Senegal, Togo** – OGS and mini-grids embedded in rural electrification strategies
- **Kenya, Rwanda, Ethiopia, Uganda** – Adopted or are actively advancing productive use of renewable energy (PURE) in national energy strategies and roadmaps

Driving Affordability

Fiscal incentives and policy measures

Fiscal incentives and supportive policy measures are critical to creating an **enabling environment for the off-grid sector**, reducing costs, de-risking investment, and enabling sustainable private sector participation at scale.

- **Import duty & VAT exemptions:** Burkina Faso, Cameroon, Ethiopia, Liberia, Sierra Leone, Nigeria
- **Reduced VAT rates:** Côte d'Ivoire, Mali
- **Tax incentives / investment allowances:** Senegal, Nigeria
- **Subsidies / concessional finance:** Namibia, Djibouti
- **RBF / OBF frameworks:** Nigeria, Uganda, Ethiopia



Quality & Standards

- IEC standards are adopted to ensure **off-grid solar products are safe, reliable, and durable**, giving consumers confidence and supporting a sustainable, high-quality market.
- IEC standards are increasingly **required** for:
 - Donor-funded procurement
 - National subsidy and RBF programs
- Non-compliant products **risk**:
 - Exclusion from tenders
 - Brand damage
 - Increased enforcement at borders

Business Takeaway: Standards compliance protects brands and enables long-term market access.



1. Ethiopia
2. Kenya
3. Nigeria
4. Sierra Leone
5. Senegal
6. Zambia
7. Zimbabwe
8. Uganda

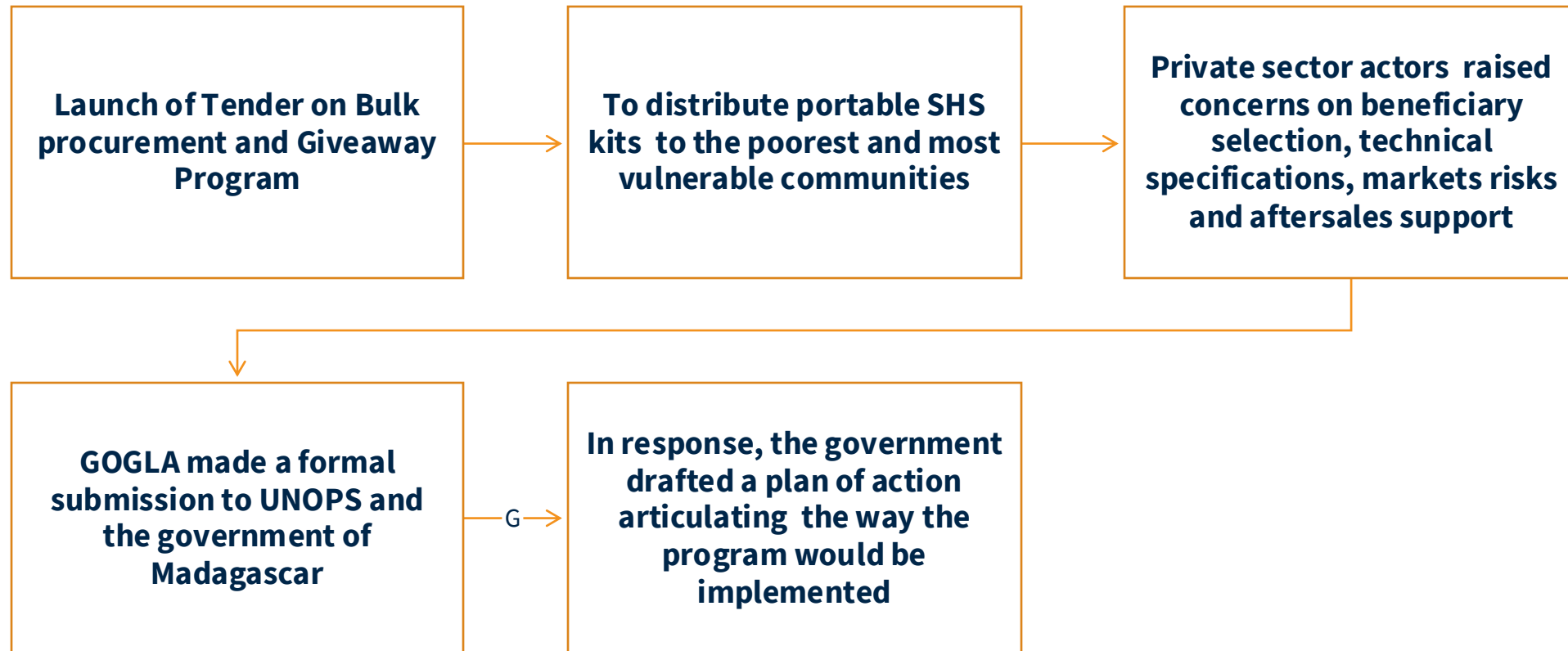


Country case studies

Bulk Procurement Madagascar

Concerns raised by private
sector actors on programme
design & implementation

Bulk Procurement — Madagascar



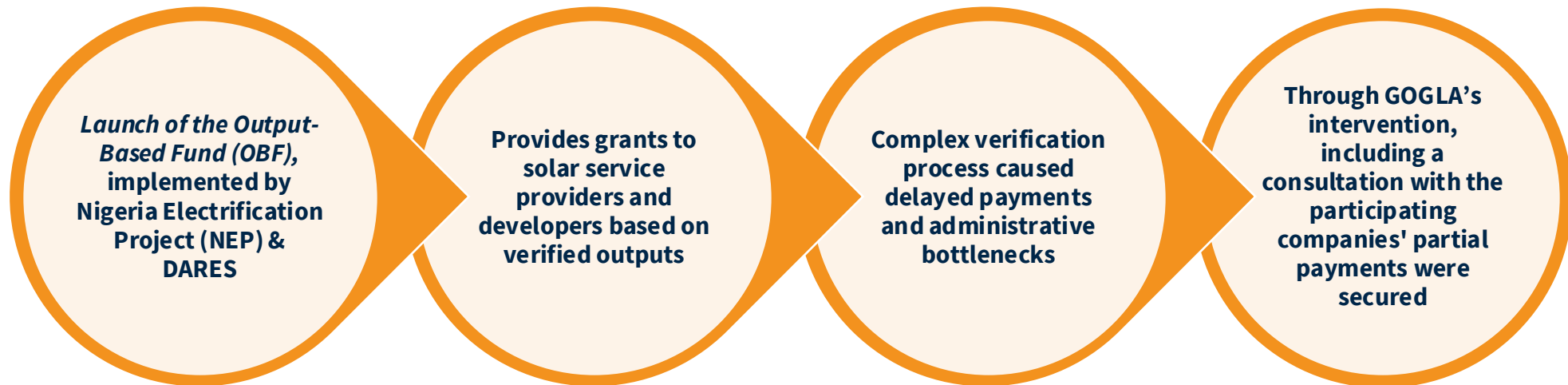
Business takeaway: Bulk procurement rewards manufacturers aligned with specs and volumes.

Output Based Fund - Nigeria



Affecting companies with verification process & payments

Output-Based Fund Initiative by the World Bank — Nigeria



Business takeaway: Public finance programmes create demand but require strict compliance.

Finance Bill 2025 - Kenya

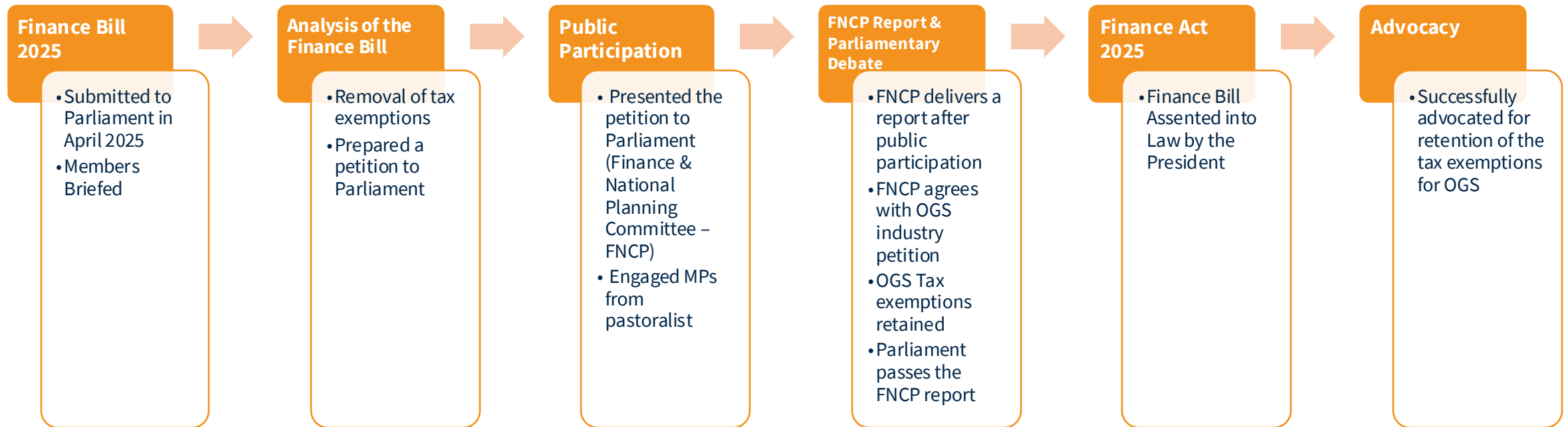


Advocacy on removal of VAT
exemptions for OGS
products/components



Finance Bill 2025 — Kenya

Key development & GOGLA's influence: Removal of tax exemptions which were retained after OGS industry advocacy



Business takeaway: Advocacy can directly protect product affordability and margins.



Why You Should Engage with GOGLA

- Navigate policy volatility and currency risk
- Anticipate standards and compliance requirements
- Reduce market-entry risk through collective action
- Improve access to donor- and government-backed programmes

GOGLA helps companies move from policy uncertainty to predictable market access.

Thank you

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